99th Congress, 2d Session - - - - - - - - - House Document 99-257

AMENDMENTS TO APPROPRIATIONS REQUEST

COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

AMENDMENTS TO THE REQUEST FOR APPROPRIATIONS FOR FISCAL YEAR 1987, PURSUANT TO 31 U.S.C. 1107

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AUGUST 14, 1986.—REFERRED TO THE COMMITTEE ON APPROPRIATIONS AND ORDERED TO BE PRINTED

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THE WHITE HOUSE

WASHINGTON

August 14, 1986

The Speaker of the

House of Representatives

Sir:

I ask the Congress to consider amendments to the request for appropriations for fiscal year 1987 in the amount of $3,091,411,100.

The details of these proposals are set forth in the enclosed letter from the Director of the Office of Management and Budget. I concur with his comments and observations.

Respectfully,

Ronald Reagan

Enclosures

AUG 1[illegible] 1986

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Estimate No. 15
99th Congress, 2nd Session

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

August 14, 1986

The President

The White House

Sir:

I have the honor to submit for your consideration amendments to the request for appropriations for fiscal year 1987 in the amount of $3,091,411,100.

I have carefully reviewed the proposals contained in this document and am satisfied that these requests are necessary at this time. I recommend, therefore, that these proposals be transmitted to the Congress.

Respectfully,

James C. Miller III
Director

Enclosures

LEGISLATIVE BRANCH

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
	SENATE			
	SALARIES, OFFICERS AND EMPLOYEES			
I-A1	Office of the Sergeant at Arms and Doorkeeper	$38,714,000	$4,888,000	$43,602,000
	CONTINGENT EXPENSES OF THE SENATE			
I-A1	Sergeant at Arms and Doorkeeper of the Senate	58,825,000	5,795,000	64,620,000
	HOUSE OF REPRESENTATIVES			
I-A2	Salaries, officers and employees	50,629,000	1,896,000	52,525,000
I-A2	Payments to widows and heirs of deceased Members of Congress	---	75,100	75,100

These proposals would increase fiscal year 1987 outlays by $12.7 million.

DEPARTMENT OF ENERGY

FEDERAL ENERGY REGULATORY COMMISSION

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
I-J16	Salaries and expenses (In the appropriation language under the above heading delete the phrase beginning with "$78,754,000" and ending with "September 30, 1988." and insert in lieu thereof the following:) $22,464,000 is hereby appropriated and the balance derived from revenues from licensing fees, inspection services and other services and collections that may be retained and used for necessary expenses in this account and may remain available until expended and such additional amounts, not to exceed $76,615,000 as may be required in advance of estimated receipts:	$20,325,000	$2,139,000	$22,464,000

DEPARTMENT OF ENERGY

FEDERAL ENERGY REGULATORY COMMISSION

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
	Provided, That to the extent revenues are collected during the fiscal year, any such advances shall be repaid to the Treasury : Provided further, That $3,000,000 shall remain available until expended and be available only for contractual activities.			

This proposal would increase the Commission's appropriated funding level to compensate for a reduction in estimated revenues. This is necessary to maintain the programmed level of operations. This proposal would increase fiscal year 1987 outlays by $2.1 million.

DEPARTMENT OF ENERGY

POWER MARKETING ADMINISTRATIONS

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
I-J28	Construction, rehabilitation, operation and maintenance, Western Area Power Administration	$240,309,000	$20,300,000	$260,609,000

This proposal would provide funds to purchase power for Western Area Power Administration customers. This increase is necessary because $20.3 million of the prior year unobligated fund balances that were to be used to purchase this power is not available because it was used in fiscal year 1986 to pay the increased rates for purchased power. This proposal would not affect fiscal year 1987 outlays.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

HOUSING PROGRAMS

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
I-M1	Annual contributions for assisted housing	---	$2,529,164,000	$2,529,164,000
	(In the appropriation language under the above heading delete all of the material preceeding "That of the balances of authority" and insert in lieu thereof the following:)			
	The amount of contracts for annual contributions, not otherwise provided for, as authorized by Section 5 of the United States Housing Act of 1937, as amended (42 U.S.C. 1437c), and heretofore approved in appropriations Acts, is increased by $382,570,377: Provided, That the budget authority obligated under contracts for annual contributions shall be increased above amounts heretofore provided in a appropriations Acts by $2,529,163,925: Provided further,			

This proposal would provide funds for subsidized housing. These funds were to have been made available from fiscal year 1986 funds deferred to fiscal year 1987, but the Congress overturned the deferral. This proposal would increase fiscal year 1987 outlays by $9.0 million.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

GOVERNMENT NATIONAL MORTGAGE ASSOCIATION

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
I-M23	Guarantees of mortgages-backed securities	(Increase in authority to guarantee mortgage-backed securities)		
	(In the appropriation language under the above heading delete "$68,250,000,000" and insert in lieu thereof $125,000,000,000.)			

This proposal would increase the Association's authority to guarantee mortgage-backed securities by $56.8 billion. This increase is a result of a higher anticipated level of demand for guarantees under Federal Housing Administration and Veteran Administration's loan programs. This proposal would result in an increase in government receipts by $17.0 million in fiscal year 1987.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

COMMUNITY PLANNING AND DEVELOPMENT

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
I-M26	Community Development Grants	$2,124,800,000	$500,000,000	$2,624,800,000

This proposal would provide funds to assist State and local governments support community development activities and would increase outlays by $10 million for fiscal year 1987.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

FEDERAL HOUSING ADMINISTRATION

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
I-M28	Federal Housing Administration Fund	(Increase in authority to guarantee mortgage loans)		
	(In the appropriation language under the above heading delete "$50,900,000,000" and insert in lieu there of $90,000,000,000.)			

This proposal would increase the Federal Housing Administration's (FHA) authority to guarantee mortgage loans by $39.1 billion. This increase is necessary to meet the anticipated demand for FHA mortgage insurance during fiscal year 1987. This proposal would result in an increase in government receipts by $1,050.0 million in fiscal year 1987.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

MANAGEMENT AND ADMINISTRATION

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
I-M36	Salaries and expenses (Including transfer of funds) (In the appropriation language under the above heading delete "$573,839,000" and insert in lieu thereof $605,280,000 and delete "$259,783,000" and insert in lieu thereof $291,224,000.)	$573,839,000	$31,441,000	$605,280,000

This proposal would provide funds to process the anticipated large increase in Federal Housing Administration mortgage loan applications. These applications will increase from the 984 thousand assumed in the 1987 Budget to the latest estimate of 2.4 million. This proposal would increase fiscal year 1987 outlays by $31.4 million.

DEPARTMENT OF TRANSPORTATION

FEDERAL RAILROAD ADMINISTRATION

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
I-R19	Office of the Administrator (In the appropriation under the above heading, add the following after "until expended: Provided,:") That, in addition, $4,565,000 shall be derived from unobligated balances of 'Conrail workforce reduction program' and $1,310,000 shall be derived from unobligated balances of 'Rail service assistance': Provided further,	$10,958,000	language	$10,958,000

This proposed language would provide for the transfer of $4.6 million in unobligated balances from the Conrail workforce reduction program and $1.3 million in unobligated balances from Rail service assistance to the Federal Railroad Administration's Office of the Administrator. This proposal was assumed in the 1987 Budget and would not affect outlays.

DEPARTMENT OF TRANSPORTATION

FEDERAL RAILROAD ADMINISTRATION

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
I-R22	Conrail Labor Protection (Delete the brackets around the above heading and insert the following appropriation language under that heading:) Any unobligated balances of funds provided for "Conrail workforce reduction program" that are not required for reimbursement of termination allowances for terminations effected not later than September 30, 1986, are transferred to "Conrail labor protection" as authorized by section 713 of the Regional Rail Reorganization Act of 1973 ("Act"), as added by section 1143 of the Northeast Rail Service Act of 1981, for payment of benefits under section 701 of the Act and necessary expenses of the	---	language	---

DEPARTMENT OF TRANSPORTATION

FEDERAL RAILROAD ADMINISTRATION

(continued)

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
	Railroad Retirement Board ("Board") for administration of section 701, and shall remain available until expended. Notwithstanding any other provision of law, upon exhaustion of appropriated funds available for payment of benefits under section 701 of the Act and thereafter, (1) the Consolidated Rail Corporation ("Conrail"), as agent for the Board, shall pay section 701 benefits, without reimbursement, in such amounts and to such eligible employees as the Board shall designate, subject to the limitations stated in the Benefit Schedules prescribed by the Secretary of Labor; (2) Conrail shall pay the Board for its necessary expenses of administration; and (3) the United States shall have no further liability under title VII of the Act: Provided,			

DEPARTMENT OF TRANSPORTATION

FEDERAL RAILROAD ADMINISTRATION

(continued)

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
	That the Board shall continue to administer the determination of benefits under section 701 and shall designate benefits for payment by Conrail as agent for the Board; and the Board shall make requests of Conrail to pay, in advance, necessary expenses of administration, which requests Conrail shall promptly honor as due and payable liquidated debts, subject to adjustment after audit by the Inspector General of the Board; and the Board may receive and apply the administrative costs paid by Conrail as if such funds were appropriated expenses of administration under this Act: Provided further, That Conrail shall be deemed subrogated to the right of the Board to recover any benefit paid by Conrail that was improvidently paid, and the Board shall cooperate fully with Conrail in its effort to recover any such payment; but Conrail shall have no claim against the Board for such payment, and the Board shall not be made a party to any			

DEPARTMENT OF TRANSPORTATION

FEDERAL RAILROAD ADMINISTRATION

(continued)

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
	lawsuit or to any proceeding with respect to recovery of such payments: Provided further, that upon exhaustion of funds appropriated under section 713 of the Act, the benefits provided by Conrail, as agent for the Board, shall, for purposes of said title VII, nevertheless be deemed to have been made available under section 713 of the Act; and, except as set forth herein, title VII of the Act shall remain in full force and effect in accordance with its terms: Provided further, (1) any dispute or controversy concerning eligibility for benefits under section 701 of the Act and the Benefit Schedules issued thereunder shall be determined under such procedures as the Board may by regulation prescribe; (2) subject to administrative reconsideration by the Board under its own procedures, findings of fact and conclusions of law of the Board in determination of any claim for such benefits shall, in the absence of fraud or an action exceeding the Board's jurisdiction, be binding and conclusive for all purposes and shall not			

DEPARTMENT OF TRANSPORTATION

FEDERAL RAILROAD ADMINISTRATION

(continued)

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
	be subject to review in any manner; and (3) for purposes of the administration of section 701, the administrative powers and penalties set forth in sections 9 and 12 of the Railroad Unemployment Insurance Act shall be available to the Board.)			

This appropriation language would provide for Conrail to take over the financial responsibility for the Section 701 Conrail Labor Protection program and for unobligated balances of the Section 702 Conrail Workforce Reduction Program to be transferred to the Section 701 program. This is in accordance with the agreement between the Department of Transportation and Conrail that Conrail assume its labor protection payments in fiscal year 1987. This proposal would not affect outlays.

DEPARTMENT OF THE TREASURY

UNITED STATES MINT

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
I-S26	Salaries and expenses	$47,808,000	-$4,287,000	$43,521,000

This amendment reflects a reduction in coin production due to lowered projections for coin demand. The revised request would permit the Mint to meet the Federal Reserve System's latest order requirements without contributing to a further buildup of coin inventories, that are now at historically high levels. This proposal would reduce fiscal year 1987 outlays by $4.2 million.

GENERAL SERVICES ADMINISTRATION

REAL PROPERTY ACTIVITIES

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
I-U1	Federal Buildings Fund, Limitation on availability of revenue (In the appropriation language under this heading delete "$362,044,000" and insert in lieu thereof $318,999,000), delete the following: "Alabama: Birmingham, Federal Bldg., Courthouse, $3,899,000." "California: Los Angeles, Federal Bldg., $7,825,000:" "Louisiana: New Orleans, F. Edward Herbert Federal Building $9,928,000:" "New York: New York City, Customshouse, $8,000,000 Brooklyn, Federal Building, No. 2, $9,544,000:" "North Carolina: Asheville, Federal Building, $7,847,000:" "Texas: San Antonio, Post Office, Courthouse, $6,078,000:"	---	language	---

GENERAL SERVICES ADMINISTRATION

REAL PROPERTY ACTIVITIES

(continued)

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
	insert Colorado: Denver Federal Building and Customshouse, $8,540,000: Immediately after the material under the heading "California" and insert Dallas Terminal Annex $4,600,000 at the end of the material under the heading "Texas", delete "$7,464,000" and insert in lieu thereof $4,400,000, delete "$143,442,000" and insert in lieu thereof $131,574,000, delete "$935,100,000" and insert in lieu thereof $985,000,000, delete "$734,319,000" and insert in lieu thereof $753,219,000, and delete "$72,442,000" and insert in lieu thereof $67,655,000.)			

This amended appropriation language reflects a reestimate of requirements for Federal building projects. These proposals would reduce fiscal year 1987 outlays by $205 thousand.

OFFICE OF PERSONNEL MANAGEMENT

1987 Budget Appendix Page	Heading	1987 Request Pending	1987 Proposed Amendment	1987 Revised Request
J-W1	Salaries and expenses (Including Trasfer of Funds) In the appropriation language under the above heading delete "$55,400,000" and insert in lieu thereof $61,900,000.)	$99,846,000	(transfer from trust funds)	$99,846,000

This proposal would transfer an additional $6.5 million from trust funds to enable the Office of Personnel Management to prepare for the installation of the new Federal retirement system by January 1, 1987 as required by Public Law 99-335. This proposal would increase fiscal year 1987 outlays by $6.5 million.

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